

# AD VALOREM TAX

Presented by:

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ATTORNEYS AT LAW

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By: Rob Kelley

# Your house as seen by: Yourself



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# Your Buyer



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# Your Lender



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# Your Appraiser



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# Your County's Tax Assessor



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# Property Subject to Assessment

- Real Property
  - Land
  - Improvements to Land
- Tangible Personal Property

# Non-Taxable Property

- Motor Vehicles, Boats, Aircraft
- Inventory
- Household Goods
- Computer Software
- Government Owned Immune Property
- Intangible Personal Property

Franchises

Licenses

Going Concern

Patents, Trademarks

Goodwill

Certificates of Need

Memberships





# Real Property Improvements

- Must be substantially complete as of the lien date

“Complete for Intended Purpose”

- » Residences
- » Commercial Buildings
- » “Shell” Buildings



# Tangible Personal Property

- Means all goods, chattels, and other articles of value capable of manual possession and whose chief value is intrinsic to the article itself.

# Standards for Valuation

- Just Value / Fair Market Value
- January 1<sup>st</sup> of each year



# Just Value

- All property in Florida must be valued at its “just value.”
- Just Value equals Fair Market Value.
- Fair Market Value – “the worth of a thing is the price it will bring.”



# Highest and Best Use

- Immediate Future and Present Use.
- Must take into account zoning, land use regulations, judicial limitation.



# Use Value

- Use value is the value intrinsic to the owner.
- Example – poorly structured plant design that fits the owner perfectly but no one in the open market could use the set up.
- Use value cannot be the basis of an assessed value in Florida.



# Agricultural Classification

- Bona Fide Agricultural Purposes
  - Examples:
    - “Rent a Cow”
    - Pinetrees / Ornamental Trees (Nursery)
    - Race Horses – Yes / Greyhounds – No
- NOT Relevant:
  - Zoning
  - Future Development Plans
  - Return on Investment



# HOW ASSESSMENTS ARE MADE



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Assessor must follow statutory factors in assessing property.

- 8 Statutory factors.
- Embody 3 approaches to value.

# Approaches to Value

- Replacement cost
- Sales Comparison
- Income



# COMPUTER ASSISTED MASS APPRAISAL (“CAMA”)

- Emphasizes Common Characteristics Between Properties
- Minimizes Unique Features
- Automates the Appraisal / Assessment Process
- Facilitates Record Keeping for Individual Properties
- Essentially a “Cost Approach”



# “CAMA” Assessments

- Determine value of land as if vacant, at highest and best use.
- Assign Improvement type code to building.
- Cost base rate assigned based on Improvement type.
- Adjustment made for building age.
- Add value of extra features.
- Combine land, building and extra features values



# Single Property Appraisal

- Emphasizes unique features of subject property.
- Utilizes only relevant valuation approaches for the property type and market conditions.

# The Condition of the Property

- Cannot be ignored by Property Appraiser
  - Sinkholes
  - Chinese Dry Wall
  - Contamination
  - Other Physical Deficiencies



# Income from the Property

- Only income from the real property should be considered
  - Business value should not be considered



# Tangible Personal Property

- Florida uses a “self reporting” system.

Taxpayer submits a tax return each year providing essential information

- No independent verification by Property Appraiser on what is reported.





# Tangible Personal Property

- Assessment process is automated, using “Tables” provided by Department of Revenue.
  - Tables developed in 1930’s by Iowa State University, using mortality characteristics of telephone poles.



# Tangible Personal Property

- 90% of the taxpayers are more concerned with uniformity, rather than the value itself.



# Tangible Personal Property

- Large taxpayers (utilities, manufacturers, processors, etc.)
  - 10% of the taxpayers, but 80% of the revenue.
  - Methodology extremely important.



# ASSESSMENT CONTESTS



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# Types of Challenges

- Valuation
- Classification
  - Taxable / Non-Taxable

# Valuation Disputes

- Assessment Standard: Just Value = Market Value  
“Most Probable Selling Price”
- Market Value – Opinion not Fact
- Sales Price – Fact Supporting Opinion



# Classification Disputes

## Double Taxation

- Real Estate versus Tangible Personal Property
  - Leasehold Improvements
- Common Elements / Recreational Amenities



# Proving Excessive Assessment

- Experts
  - Appraisers
  - Land Planners
  - Engineers
- Sales Data
- Operating Statements
- Scrutinizing the Assessor's Records





# Forums for Challenging Assessments

- Administrative – Value Adjustment Board
- Judicial – Circuit Court



# Value Adjustment Board

- “Peoples Court”
- Petition and Filing Fee
- Special Magistrate – Designated Appraiser
- Rules of Evidence do not Apply



# Why Pursue Administrative Review?

- Reduces Expense
- Expedited Review



# Downside of Administrative Review

- Unpredictable “Quality of Experience”
- Property Appraiser’s Right to Judicial Review



# Judicial Review

- Filed in County Circuit Court.
- Best forum for questions of law.
- More expensive and takes longer.



# PROPERTY TAX BALLOT INITIATIVES



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# Amendment 4

A “coalition of strange bedfellows”

- Additional Homestead Exemption for new homeowners.
- Reduction of annual assessment cap from 10% to 5%.
- Legislative authority to eliminate “Save Our Homes” recapture.



# 1. Additional Homestead Exemption for “New” Homeowners

Intended to address “inequities” between new buyers and longer term homeowners.

- Unequal value is what Save Our Homes was all about!





“First time” Florida home buyers receive additional homestead exemption equal to 50% of the home’s just value.

- Must not have owned a homestead in last 3 years
- Limited by the median just value of homestead property in that county; and
- Phased out over 5 years, by a 20% reduction each year.



## Pros:

# “First Time” buyers receive enhanced Exemption.

- Expected to spur sales of single family homes
- Expected to grow jobs related to real estate conveyances:
  - Brokers/sales persons
  - Title Agents
  - Appraisers, Surveyors, Court Clerks, etc.

## Cons:

- Could reduce revenue available to local government
- Could create down stream problems as to affordability
- Envy – what is so special about “first time” buyers?



## 2. Reduces Annual Assessment Cap on Non-Homestead Properties

- From 10% to 5%, excluding school levies.



## Pros:

- Limits annual assessment / tax increases.
- Promotes certainty in tax liability forecasts.
- Reduces tax-shift suffered during SOH era.

## Cons:

- Likely to cause tax millage increases for all taxpayers.
- May cause in decline in property transfers – same effect as homestead.
- Creates unfair advantage between similarly situated commercial property owners.
  - The “Lock-In” effect

### 3. Authorizes Elimination of SOH “Recapture Rule”

- Annual assessed value recapture was unintended consequence of SOH amendment.
  - Recapture allows increase in taxable value even where market value declines.
- Provides that taxable value may not increase where the just value has decreased compared to the prior year.



## Pros:

- Eliminates annual increases in taxable value where market value has declined.
- Produces homeowners overall tax liability.



## Cons:

- Could reduce revenue collected by local governments
- “Too little, too late”
  - Approximately 80% of the SOH benefit has now been eliminated by the recent recession;
  - Residential market beginning to rebound, so year of year decreases not likely.



# Amendment 10

## Tangible Personal Property Exemption



# Current Situation

Tangible Personal Property subject to ad valorem taxation.

Law currently exempts the first \$25,000 of assessed value.

# Effect of the Amendment

- Total exemption for business taxpayers having tangible personal property assessed at \$50,000 or less.
  - Taxpayers having TPP assessed at \$50,000 or more get no additional benefit.
- Provides authority for local governments to provide tax exemption by ordinance, provided such authority is granted by the legislature through general law.



# Pros

- Eliminates TPP taxes for essentially half of all existing taxpayers.
- Would have a corresponding effect on the cost of government to administer TPP assessments – fewer bills to collect.
- Would encourage greater investment in small businesses by reducing operating costs.



# Cons

- Estimated loss of revenue \$20.1 million dollars annually.
- No relief for “larger” businesses (unless they are able to leverage multiple locations under the new threshold).

# QUESTIONS?



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